

## Message Text

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DRAFTED BY IO/ML:PWKRIBEL AF/E:HHJANIN

APPROVED BY THE SECRETARY

IO:SWLEWIS

AF:CJAMES

EA:WGLEYSTEEN

S/S: A. OTTO

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FM SECSTATE WASHDC

TO AMEMBASSY LUSAKA IMMEDIATE

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 175080

NODIS

E.O. 11652: N/A

TAGS: PFOR, PORG, ZA

SUBJECT: COLOMBO NON-ALIGNED SUMMIT: LETTER FROM  
THE SECRETARY

1. PLEASE DELIVER THE TEXT OF THE FOLLOWING MESSAGE  
FROM THE SECRETARY TO PRESIDENT KAUNDA. IT IS NOT RPT NOT  
PLANNED TO SEND SIGNED ORIGINALS.

2. BEGIN TEXT. DEAR MR. PRESIDENT: THANK YOU FOR  
RECEIVING ASSISTANT SECRETARY SCHAUFELE AND GOVERNOR  
SCRANTON SO WARMLY ON THEIR RECENT VISITS TO ZAMBIA.  
THEIR RECEPTION BY YOU REINFORCES MY MEMORY OF OUR  
CORDIAL AND PRODUCTIVE EXCHANGES IN LUSAKA AND MY  
CONVICTION OF YOUR DEDICATION TO THE RESOLUTION OF  
WORLD PROBLEMS. WE SEE THESE MEETINGS AS IMPORTANT  
ELEMENTS IN OUR DEVELOPING RELATIONSHIP WITH ZAMBIA AND  
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OTHER NATIONS OF AFRICA AND I HOPE THEY WILL BE PART OF

A LONG SERIES OF MUTUALLY BENEFICIAL EXCHANGES.

GOVERNOR SCRANTON DISCUSSED WITH YOU SEVERAL IMPORTANT ISSUES WHICH ARE LIKELY TO COME UP IN INTERNATIONAL MEETINGS PRIOR TO THE UNITED NATIONS GENERAL ASSEMBLY AND AT THE ASSEMBLY ITSELF. AS WE ARE PARTICULARLY CONCERNED ABOUT THE QUESTIONS OF PUERTO RICO AND KOREA, I WANTED TO CALL YOUR ATTENTION PERSONALLY TO THE UNITED STATES GOVERNMENT'S VIEWS ON THESE TWO SUBJECTS.

WITH REGARD TO KOREA, WE DO NOT, AND WE BELIEVE MOST UN MEMBERS DO NOT, WISH TO SEE THE KOREAN REUNIFICATION ISSUES AGAIN BECOME A WASTEFUL CONTROVERSY DIVERTING THE ENERGIES OF THE UNGA. HOWEVER, IF IMPORTANT GROUPS WITHIN THE UN MEMBERSHIP ACCEDE TO PRESSURES TO ENDORSE THE NORTH KOREAN POSITION--SUCH AS ABOLISHING THE ARMISTICE MACHINERY WITHOUT FIRST SETTING UP OTHER WAYS TO MAINTAIN THE MILITARY BALANCE WHICH HAS PRESERVED PEACE FOR 23 YEARS-- IT IS ALMOST INEVITABLE THAT WE WILL BE FACED WITH A CHALLENGE IN THE UNGA TO WHICH WE WILL BE OBLIGED TO RESPOND ENERGETICALLY. FOR THIS REASON, MR. PRESIDENT, I BELIEVE THE OBJECTIVES OF PEACE AND STABILITY IN THAT AREA WOULD BE ADVANCED BY STATESMEN ADVOCATING THE ADOPTION OF A CONCILIATORY POSTURE BY THE KOREAN PARTIES DIRECTLY CONCERNED AND THE RESUMPTION OF THE DIALOGUE TO WHICH THE PARTIES AGREED IN 1972. I HOPE TO BE ADDRESSING THIS SUBJECT MYSELF IN THE NEAR FUTURE.

ON PUERTO RICO, OUR POLICY IS BASED ON COMPLETE ACCEPTANCE OF THAT ISLAND'S RIGHT OF SELF-DETERMINATION. THE PEOPLE OF PUERTO RICO APPROVED THEIR CONSTITUTION AND COMMONWEALTH STATUS IN 1953 AND REAFFIRMED THAT CHOICE IN A 1967 REFERENDUM. THE UNITED NATIONS EXPLICITLY RECOGNIZED THE SELF-GOVERNING STATUS OF PUERTO RICO AND REMOVED IT FROM THE LIST OF NON-SELF-GOVERNING TERRITORIES IN 1953. WE ASSURED THE UNITED NATIONS AT THAT TIME THAT, IF THE PUERTO RICAN LEGISLATURE SHOULD ADOPT A RESOLUTION IN FAVOR OF INDEPENDENCE AT ANY TIME IN THE FUTURE, THE PRESIDENT WOULD RECOMMEND TO THE CONGRESS OF THE UNITED STATES THAT INDEPENDENCE BE GRANTED.

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IN VIEW OF THIS, WE CONSIDER THAT DISCUSSION OF PUERTO RICO'S STATUS BY ANY INTERNATIONAL CONFERENCE OR ASSEMBLY WOULD BE AN UNWARRANTED INTRUSION INTO THE INTERNAL AFFAIRS OF THE UNITED STATES AND PUERTO RICO. AS YOU KNOW, THE UNITED STATES CAME INTO POSSESSION OF VARIOUS NON-SELF-GOVERNING TERRITORIES AT THE BEGINNING OF THIS CENTURY, AND EACH HAS BEEN ABLE TO CHOOSE THE

COURSE IT WISHED TO FOLLOW. THE PHILIPPINES CHOSE INDEPENDENCE, WHICH WAS GRANTED IN 1947; HAWAII CHOSE STATEHOOD; AND PUERTO RICO CHOSE A SPECIAL COMMONWEALTH RELATIONSHIP WITH THE U.S. WHICH CONTINUES TO EVOLVE. SO LONG AS THE PEOPLE OF PUERTO RICO WISH TO CONTINUE THIS RELATIONSHIP WITH THE UNITED STATES, ANY DISCUSSION OF IT IN INTERNATIONAL FORUMS CAN ONLY BE OFFENSIVE TO US AND THE PEOPLE OF PUERTO RICO. PRESIDENT FORD HIMSELF MADE THIS POINT WHEN HE VISITED PUERTO RICO IN JUNE; HE SAID THAT THOSE WHO MIGHT BE INCLINED TO INTERVENE

IN OUR FREELY DETERMINED RELATIONS SHOULD KNOW THAT SUCH AN ACT WOULD BE CONSIDERED INTERVENTION IN THE DOMESTIC AFFAIRS OF PUERTO RICO AND THE UNITED STATES, THAT IT WOULD BE AN UNFRIENDLY ACT WHICH WOULD BE RESISTED BY APPROPRIATE MEANS. WITH THIS BACKGROUND, I AM SURE THAT YOU WILL UNDERSTAND THE IMPORTANCE WE ATTACH TO THIS MATTER AND I HOPE ZAMBIA WILL BE ABLE TO SUPPORT EFFORTS TO PREVENT THIS MATTER FROM BECOMING AN INTERNATIONAL ISSUE.

SINCE THERE IS WITHIN THE MEMBERSHIP OF THE UN A WIDE RANGE OF VIEWS ON PUERTO RICO AND KOREA, I HOPE WE WILL BE ABLE TO ENJOY YOUR ASSISTANCE IN PREVENTING CONTENTIOUS POSITIONS FROM EMERGING ON EITHER ISSUE AT COMING MEETINGS, IN THE FIRST CASE BY AVOIDANCE OF THE ISSUE ALTOGETHER, AND IN THE SECOND BY THE ADVOCACY OF A CONSTRUCTIVE MINIMAL POSITION WHICH CAN BE THE BASIS FOR CONCILIATION.

I RECOGNIZE, MR. PRESIDENT, THAT FOR HISTORICAL AND POLITICAL REASONS OUR TWO COUNTRIES HAVE NOT ALWAYS SHARED THE SAME POSITIONS ON UNITED NATIONS ISSUES.

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HOWEVER, I DO WISH TO STRESS TO YOU THE IMPORTANCE WE ATTACH TO THE ISSUES OF PUERTO RICO AND KOREA AND MY SINCERE HOPE THAT WE WILL BE ABLE TO WORK TOGETHER ON THESE MATTERS.

RESPECTFULLY, HENRY A. KISSINGER. END TEXT.

3. DEPARTMENT WISHES TO TREAT FOREGOING AS PRIVILEGED, PRIVATE CORRESPONDENCE BETWEEN SECRETARY AND RECIPIENT. EMBASSY REQUESTED TO DISCOURAGE GOZ FROM RELEASE IF ISSUE IS RAISED.

KISSINGER

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## Message Attributes

**Automatic Decaptoning:** X  
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